### Northern Ireland Legal Needs Survey: Statistical Annex

**Report prepared for** 

**Northern Ireland Legal Services Commission** 

July 2006

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**Report prepared for** 

### **Northern Ireland Legal Services Commission**

Ву

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**Economic Research and Evaluation** 

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### 1 The NI Legal Needs Survey

### Introduction

- 1.1 The NI Legal Needs Survey was designed to address the following questions:
  - What is the incidence of legal need in Northern Ireland, as measured by the proportion of the adult population experiencing different kinds of problems which have a remedy in civil law? Alternatively, what is the incidence in Northern Ireland of justiciable events, as defined in Genn's *Paths to Justice* studies?
  - How does the incidence of legal need vary among different segments of the population, with particular reference to the section 75 equality groups and receipt of benefit?
  - What are the responses of the public to justiciable problems, including the use of legal and other advice sources, self-help strategies, and simply doing nothing?
  - The outcome of different strategies for resolving justiciable disputes.
  - How does the incidence of legal need in Northern Ireland compare with existing estimates for England and Wales and Scotland?
- 1.2 In order to help meet its remit, the LSC commissioned the NI Legal Needs Survey to be undertaken as part of the NI Omnibus Survey in the period January to May 2005. This Section describes the NI LNS under the following headings:
  - Design principles.
  - The structure of the questionnaire.
  - The NI Omnibus Survey.
  - Fieldwork.
  - Survey outcomes.
  - Weighting.
  - Problem incidence.

### **Design Principles**

- 1.3 Reflecting the research objectives, two fundamental design principles were adopted for the design of the NI Legal Needs Survey:
  - To replicate, so far as possible, the questionnaire used by the Legal Services Research Centre (LSRC) for its 2004 English and Welsh Civil and Social Justice Survey<sup>1</sup>.
  - The use of a random probability method for sampling from the population.
- 1.4 These criteria were adopted for the following reasons:
  - The 2004 English and Welsh Civil and Social Justice Survey is built around the justiciable problems concept and provides an appropriate framework for the NI LNS.
  - The importance of achieving comparability with survey evidence from other parts of the UK, including especially Genn (1999), Genn and Paterson (2001) and Pleasence et al (2004, 2006)
  - The need to obtain robust and reliable results that could be generalised to the population of Northern Ireland.
- 1.5 The 2004 English and Welsh Civil and Social Justice Survey was large in scale and also very detailed. It was not, however, possible to fully replicate the English and Welsh Civil and Social Justice Survey<sup>2</sup>. The design and implementation of the NI Legal Needs Survey therefore proceeded as follows:
  - Develop a modified shortened version of the *English and Welsh Civil and Social Justice Survey* that could be used in conjunction with an existing survey.
  - Make se of an existing survey vehicle for the purposes of data collection, that is, the Northern Ireland Omnibus Survey, which is a random probability sample of individuals living in private households.

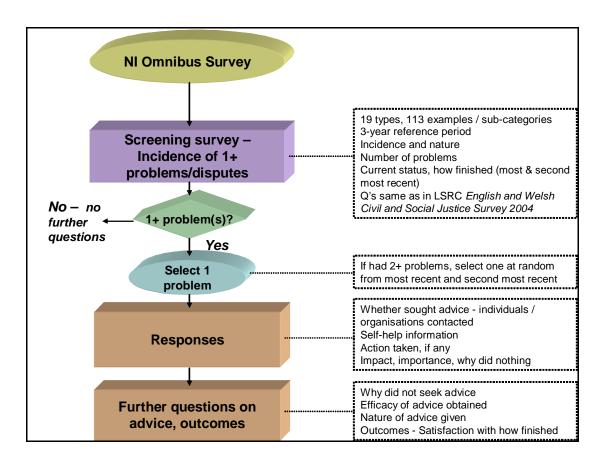
<sup>&</sup>lt;sup>1</sup> The co-operation of the LSRC in supplying a paper version of their questionnaire was very important in the design of the NI Legal Needs Survey. The assistance given by the LSRC is much appreciated.

<sup>&</sup>lt;sup>2</sup> As discussed in Dignan (2004), this was for reasons of survey and analysis costs and the timescales over which data would be available from a large-scale bespoke survey.

### Structure of the Questionnaire

- 1.6 The structure of the NI Legal Needs Survey is illustrated in Figure A1.1. An annotated summary of the questionnaire is given in Table A1.1; a paper version of the full questionnaire, which is lengthy, is available on request.
- 1.7 Each respondent was asked whether or not they had experienced one or more of 19 problem types in the previous three years (see Table A1.2 below for a list of the problem types). The questions used in the screening module for identifying the incidence of different problem types replicated the questions in the 2004 English and Welsh Civil and Social Justice Survey. The main difference was that the NI Survey included one additional problem type, that is, access to social services. As in the English and Welsh survey, the screening module also asked respondents to say, for the most recent and, where applicable, second most recent occurrence of each problem type, whether it was still ongoing or now over. If the problem had concluded, respondents were asked how the dispute had been resolved.

#### Figure A1.1 The Northern Ireland Legal Needs Survey: Structure



	Section	Commentary		
1	Additional Profile Variables	Receipt of benefits Dwelling type		
2	Identifying Problem Types	<ul> <li>Incidence of problems or disputes that are difficult to resolve – 19 problem types – see Table A1.2 Respondents were asked to include only problems or disputes:</li> <li>Involving themselves, not situations where they had helped somebody else with their problem.</li> <li>That had occurred in the previous three years or, if had turned 18 in that period, problems experienced since turning 18.</li> <li>Involving themselves as individuals, not any experienced by their employer or by any business run by the respondent.</li> </ul>		
3	Number and Nature	Frequency of each problem type Nature of most recent and second most recent problem of each type		
4	Current Status	For most recent and (where applicable) second most recent of each problem type: • Now over or ongoing? • If now over, how finished?		
	Selection of a problem for follow-up questions	<ul> <li>If only one instance of one problem type identified, proceed straight to the follow-up questions.</li> <li>If two or more problems identified select one at random from the most recent and second most recent incidences.</li> </ul>		
5	Action Taken	<ul> <li>For the selected problem, respondents are asked if they have taken any of the following types of action:</li> <li>Whether contacted an adviser (from list on show-card) for advice or information.</li> <li>Sought self-help advice.</li> <li>Contacted other side.</li> <li>Attend a court or tribunal.</li> <li>Mediation or conciliation.</li> <li>Contact an ombudsman.</li> <li>This Section also includes questions on:</li> <li>Who started the dispute?</li> </ul>		

### Table A1.1 The NI Omnibus Survey Legal Need Module: Structure

		<ul> <li>Whether connected to another problem (if more than one).</li> <li>Importance to the respondent.</li> <li>Impact on respondent's life.</li> <li>Effects on respondent.</li> </ul>
6	Reasons for not taking action	Asked of those who did nothing to try and resolve the dispute.
7	Advice	<ul> <li>Questions for:</li> <li>Those who did not seek personal/any advice.</li> <li>Those who sought self-help advice.</li> <li>Those who obtained some or all of advice needed.</li> <li>Those who obtained advice or information, but none that they needed.</li> </ul>
8	Costs	Advice-seekers: • Whether had to pay? • If not, who paid?
9	Outcomes	<ul> <li>Respondent asked to say whether:</li> <li>Thought resolution was fair or not? If not, why not?</li> <li>Satisfied with resolution? Why satisfied or why not?</li> </ul>

#### Table A1.1 The NI Omnibus Survey Legal Need Module: Structure

	Problem type	Illustrative nature of the problem type
1	Consumer	Receiving faulty goods or services.
2	Employment	Getting pay or pension to which entitled, being sacked or made redundant, harassment
3	Noisy or anti-social neighbours	Regular or excessive noise, damage to property or garden
4	Owning or buying residential property	Planning permission or consent, selling or buying property, boundaries or rights of way
5	Living in rented accommodation	Dealing with landlord, condition of accommodation, getting a deposit back
6	Money/debt	Getting someone to pay money they owe, difficulty paying monies owed, poor financial advice
7	Welfare benefits	Entitlement to and/or amount of welfare benefits
8	Divorce proceedings	Involvement in divorce proceedings
9	Family/relationships	Disputes over division of money, maintenance payments, residence and/or contact arrangements for children
10	Domestic violence	Suffering violence or abuse
11	Children	School-related problems (e.g. educational needs, getting into a school, exclusion/suspension), care/fostering, abduction
12	Personal injury/negligence	Whether suffered an injury or health problem because of an accident and/or poor working conditions.
13	Mental health	Receipt of care relating to mental health, admission/discharge from hospital
14	Clinical negligence	Whether suffered from wrong medical or dental treatment
15	Social services	Access to disability aids for the home, appropriate health care, residential and/or domiciliary care
16	Immigration	Obtaining UK citizenship, entering/remaining in UK
17	Unfair treatment by the police	Unreasonably arrested, etc
18	Homelessness	Whether been homeless or threatened with this in previous three years
19	Discrimination	Nine categories, per the section 75 groups

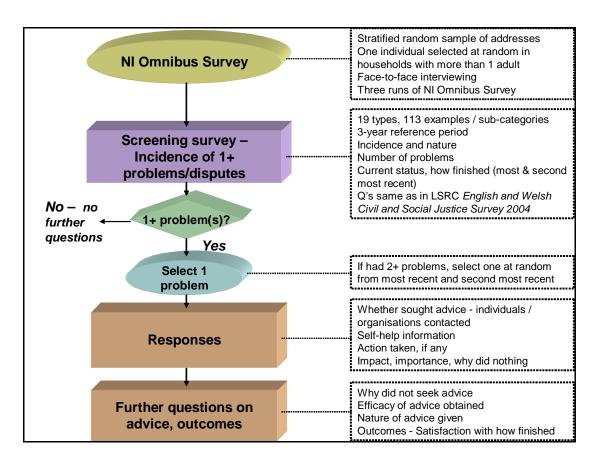
### Table A1.2 Problem types in the NI Legal Needs Survey

- 1.8 Those who had experienced a problem were then asked a series of follow-up questions to determine what they had done in response to the problem, including whether they had sought advice, the sources used and what, if any, further action was taken. Where a respondent reported having two or more problems in the previous three years, one problem was selected at random for the follow-up questions. This marks an important point of contrast with the 2004 English and Welsh Survey. In the latter, respondents were asked about whether they had sought advice in relation to each of their most recent and second most recent problems.
- 1.9 Finally, the NI survey included a further set of questions on the nature of the advice given and level of satisfaction with the outcome. Again, this block did not include the same level of detail as in the English and Welsh survey, though the routing and specification of questions replicated the English and Welsh survey as far as possible in respect of the selected problem.

### The NI Omnibus Survey

- 1.10 The NI Omnibus Survey is undertaken on a periodic basis mainly to obtain snap-shot data on attitudes to various issues of interest to Government. The Survey comprises a core set of questions plus a set of modules that are purchased by public sector bodies. The core questions provide profile variables for, *inter alia*:
  - Age.
  - Gender
  - Religion.
  - Marital status.
  - Disability status.
  - Dependants.
  - Socio-economic classification.
  - Employment status.
  - Highest educational qualifications.
  - Areas urban/rural, Belfast/East/West, Education and Library Board area, Health Board area.

1.11 The sample frame for the NI Omnibus Survey is derived from a list of addresses held by the Valuation and Lands Authority. At each sampled address, the interviewer seeks to complete an interview with one individual, selected at random from the eligible adults aged 16 and over resident at the sampled address. This is different to the LSRC approach for England and Wales, where information was sought on all household members aged 18 and over. As discussed in Dignan (2004), these differences should not greatly affect the comparability of the results from the Omnibus Survey.



#### Figure A1.2 The Northern Ireland Legal Needs Survey: Implementation

1.12 The sample size for the Omnibus Survey is typically in the region of 1,100-1,200. A single run of the Omnibus survey was therefore considered to be too small in terms of statistical reliability, particularly in terms of analysing the incidence of legal need amongst sub-groups of the population. Typically, in surveys undertaken in England and Wales, about 35 per cent of people report a problem or dispute in a three-year reference period. For that reason, it was decided to include the NI Legal Needs Survey in three successive Omnibus surveys. It was anticipated that this would give a reasonable number of observations of persons reporting problems or disputes, around 900-1,200 on the basis that the incidence of problems would be in the range 25-35 per cent.

### Fieldwork

- 1.13 The fieldwork for the first NI Omnibus Survey containing the Legal Needs questionnaire commenced on 10 January 2005 (Table A1.3). The remaining surveys were undertaken in the periods from March to April 2005 and April to May 2005.
- 1.14 Full details on the technical aspects of the NI Omnibus Surveys containing the Legal Needs Questionnaire were provided in the Technical Reports provided by Central Survey Unit (CSU), the branch of NISRA which is responsible for undertaking the NI Omnibus Survey.

	Survey 1	Survey 2	Survey 3
Fieldwork start-date:	10 Jan 2005	7 March 2005	11 April 2005
Fieldwork end-date:	11 Feb 2005	8 April 2005	13 May 2005

#### Table A1.3 The NI Legal Needs Survey: Fieldwork dates

- 1.15 Full details on the technical aspects of the NI Omnibus Surveys containing the Legal Needs Questionnaire were provided in the Technical Reports provided by Central Survey Unit (CSU), the branch of NISRA which is responsible for undertaking the NI Omnibus Survey.
- 1.16 While the NI survey is a condensed version of the LSRC survey, it was nonetheless a challenging task to implement the Legal Needs Questionnaire successfully within the Omnibus survey, since this had not been attempted before. Notwithstanding a degree of complexity and the inclusion of a number of sensitive topics (e.g. domestic violence, mental health, relationship problems), the Omnibus Survey response rates did not suffer. Indeed, feedback from the field interviewers indicated that the survey worked well in practice. In that regard, CSU should be commended for the successful outcome.

### Survey outcomes

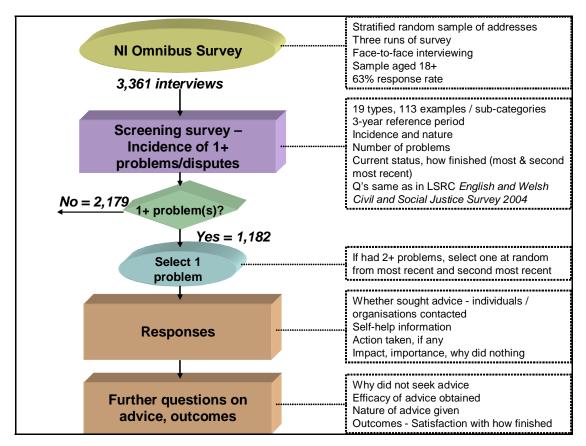
1.17 The main survey outcomes are summarised in Table A1.4. A total of 3,342 persons were interviewed over the three surveys combined, with an average response rate of 62 per cent.

	Survey 1	Survey 2	Survey 3	Pooled
Total interviewed	1,179	1,090	1,163	3,432
Response rate	63%	59%	63%	62%
Total aged 18+	1,149	1,067	1,145	3,361

## Table A1.4 NI Omnibus Legal Needs Surveys 1 and 2: Summary of survey outcomes

1.18 The pooled sample contained interviews with a total of 3,361 persons aged 18+. Of the 3,361 persons interviewed, 1,182 said that they had experienced one or more of the 19 problem types (see Figure A1.3). This was well within the target sample size range originally specified as being required to facilitate statistical analysis of what people do when confronted with justiciable problems. Overall, therefore, the NI Legal Needs Survey was successful in meeting its stated sample size targets.

#### Figure A1.3 The Northern Ireland Legal Needs Survey: Outcomes



1.19 Table A1.5 shows the survey outcomes for a selected set of demographic variables, that is, age, sex and receipt of benefit. The important point to note is that sample sizes decline for more detailed sub-groups. The implication of this is that, where a sub-group is relatively small in number, there is greater uncertainty regarding estimates such as the proportion with a problem or dispute. Furthermore, with the smaller sub-groups, the base number of problems reported will be even smaller (Table A1.6 shows the base numbers per problem type). While this is inevitable in a survey context, it is important that caution be exercised in circumstances where the base numbers are small.

### Weighting

- 1.20 CSU provides a weighting variable for the Omnibus Survey results in order to adjust for the fact that the sampling unit comprises households, but it is individuals within each household who are selected for interview. An adjustment is needed for this because the probability of being selected for interview varies with household size. For example, someone living in a two-person household has a higher chance of being selected than a person living in a three-person household.
- 1.21 In addition, two further adjustments were made for the purposes of this report. First, and consistent with the LSRC approach, the NI Legal Needs Survey was administered only to persons aged 18 and over. Hence, persons aged 16-17 are not included in the findings discussed in this report. The effect of this on the sample size is relatively small, as can be seen from Table A1.4 above.
- 1.22 Second, in order to facilitate grossing-up of selected results, the survey responses were further adjusted to match the age-sex profile of the Northern Ireland population, based on the NISRA 2003 mid-year population estimates.
- 1.23 The percentages shown in this report have been computed using the weighting for household size combined with the age-sex adjustment. It should, however, be noted that the main effect of weighting comes through the adjustment for the effect of household size on selection probabilities.

### Problem Incidence

1.24 Table A1.7 shows the pattern of responses by problem type both overall and for each of the three Omnibus Surveys. In broad terms, the pattern did not vary greatly from one Survey to another. For example, consumer problems were the most frequently reported in each of the three surveys while employment problems and problems to do with noisy or anti-social neighbours were the next most frequently reported problems in each of the three surveys.

- 1.25 The main point of note when the three surveys are compared is that the overall incidence of problems was less in the third survey than in the first two surveys; 32.2 per cent compared to 37.5 per cent in the first survey and 36.9 per cent in the second survey. The reason for this is not clear.
- 1.26 Nonetheless, the overall survey outcome must be regarded as very satisfactory. In particular, the total number of persons reporting that they had experienced a problem or dispute in the past three years was 1,193 (on a weighted basis; 1,182 on an un-weighted basis). This was at the upper end of the target range of 900-1,200 noted above and means that a sufficient number of cases were available to undertake various sub-group analyses.
- 1.27 Table A1.8 shows the composition of the total number of problems reported by type, under three headings:
  - All problems.
  - Most recent and second most recent.
  - Problems selected for follow-up questions.
- 1.28 The main point to note is that the composition by problem type is reasonably similar under each of the three headings. The implication is that the problems selected for follow-up questions on advice sought and actions taken can be viewed as a representative sample of all problems reported. The responses to the follow-up questions were therefore weighted to adjust to the profile by type for all problems reported by the survey respondents. Though, the weighting effect is small in magnitude.
- 1.29 A final point to note is that, in light of the use of various weighting procedures, it was decided to use the 99 per cent level in computing confidence intervals. This was chosen rather than the more usual 95 per cent in order to make an allowance for the introduction of design effects due to the weighting procedures.

	Un-	Weighted by:			
	weighted	Household size	Household and		
	All	All	All	W/ 1+ problems	
	No	No	No	No	
Age					
18-24	295	405	446	173	
25-34	554	512	605	271	
36-49	959	996	968	411	
50-64	745	767	726	235	
65+	808	634	616	102	
Sex					
Male	1,464	1,528	1,616	594	
Female	1,897	1,787	1,745	599	
Receipt of benefit					
Working age					
None	1,255	1,425	1,503	536	
Child benefit only	294	329	321	123	
Any other state benefit	871	809	811	403	
Retirement age					
State pension only	443	372	357	60	
Any other state benefit	498	380	369	71	
All	3,361	3,315	3,361	1,193	

#### Table A1.5 Base numbers: Illustrative survey outcomes

1 Weighted base scaled to all persons un-weighted base.

Sources: NISRA Omnibus Survey Legal Needs Module 2005.

	<b>Un-weighted</b>		Weight	ed	
	Per cent	No.	Per cent	No.	
Consumer	12.9	433	14.0	469	
Employment	5.6	188	6.0	200	
Neighbours	8.2	274	7.6	256	
Owned housing	2.0	67	2.1	69	
Rented accommodation	2.6	86	2.3	76	
Money/debt	4.9	165	5.0	168	
Welfare benefits	3.7	124	3.5	117	
Divorce	2.3	77	1.6	55	
Family	2.0	66	1.6	55	
Domestic violence	1.2	42	0.9	31	
Children	1.8	61	1.9	64	
Personal injury	4.6	155	4.8	162	
Mental health	0.8	26	0.9	30	
Clinical negligence	1.8	62	1.8	60	
Social services	1.6	55	1.6	54	
Immigration	0.2	7	0.3	9	
Treatment by police	1.2	39	1.0	34	
Homelessness	0.7	23	0.5	16	
Discrimination	1.6	54	1.6	55	
All with 1+ problems	35.2	1,182	35.5	1,193	
Base		3,361		3,361	
Source: NISRA Omnibus Survey, Legal Need module					

## Table A1.6 Problem types: Incidence – un-weighted compared to weighted (per cent of persons aged 18+)

	Fieldwork			Pooled	
	Jan-Feb 2005	Feb-Mar 2005	Apr-May 2005	data	
	%	%	%	%	
Consumer	15.3	14.0	12.5	14.0	
Employment	7.1	5.5	5.3	6.0	
Neighbours	7.2	9.5	6.3	7.6	
Owned housing	1.8	3.0	1.5	2.1	
Rented accommodation	1.7	3.4	1.8	2.3	
Money/debt	4.9	5.7	4.4	5.0	
Welfare benefits	3.9	3.2	3.3	3.5	
Divorce	1.7	1.5	1.7	1.6	
Family	1.6	1.4	1.9	1.6	
Domestic violence	1.3	0.8	0.7	0.9	
Children	1.8	2.3	1.6	1.9	
Personal injury	5.0	4.8	4.6	4.8	
Mental health	1.5	1.0	0.2	0.9	
Clinical negligence	2.1	1.6	1.7	1.8	
Social services	1.7	1.7	1.4	1.6	
Immigration	0.2	0.1	0.4	0.3	
Treatment by police	0.8	1.3	1.0	1.0	
Homelessness	0.6	0.6	0.3	0.5	
Discrimination	2.0	1.8	1.1	1.6	
All with 1+ problems	37.5	36.9	32.2	35.5	
Base (un-weighted)	1,149	1,067	1,145	3,361	
Source: NISRA Omnibus Survey, Legal Need module					

# Table A1.7 Problem types: Incidence by Omnibus Survey fieldwork period (per cent of persons aged 18+, weighted results)

	All	Most recent and second most recent	Selected for follow-up
	%	%	%
Consumer	23.5	24.4	25.6
Employment	10.1	10.2	9.3
Neighbours	13.3	13.4	14.0
Owned housing	3.0	3.2	3.6
Rented accommodation	3.9	3.9	3.1
Money/debt	7.9	8.2	8.2
Welfare benefits	5.1	5.4	6.4
Divorce	2.4	2.5	2.7
Family	3.0	2.8	1.8
Domestic violence	1.3	1.4	1.2
Children	3.0	3.2	3.1
Personal injury	8.7	8.3	9.3
Mental health	1.3	1.4	1.0
Clinical negligence	3.2	3.2	3.2
Social services	2.7	2.8	2.5
Immigration	0.5	0.4	0.6
Treatment by police	2.1	2.0	1.6
Homelessness	0.7	0.7	0.7
Discrimination	4.2	2.6	2.1
All problems	100.0	100.0	100.0
Base	2,312	2,175	1,191

## Table A1.8 Problems by type: All, most recent and second most recent and selected problem (per cent of base)

Source: NISRA Omnibus Survey, Legal Need module

### 2 Incidence, Number and Type of Problem

	Mean	99% Confidence interval	Lower	Upper
	%	pps	%	%
Consumer	14.0	±1.5	12.4	15.5
Employment	6.0	±1.1	4.9	7.0
Neighbours	7.6	±1.2	6.4	8.8
Owned housing	2.1	±0.6	1.4	2.7
Rented accommodation	2.3	±0.7	1.6	2.9
Money/debt	5.0	±1.0	4.0	6.0
Welfare benefits	3.5	±0.8	2.7	4.3
Divorce	1.6	±0.6	1.1	2.2
Family	1.6	±0.6	1.1	2.2
Domestic violence	0.9	±0.4	0.5	1.3
Children	1.9	±0.6	1.3	2.5
Personal injury	4.8	±1.0	3.9	5.8
Mental health	0.9	±0.4	0.5	1.3
Clinical negligence	1.8	±0.6	1.2	2.4
Social services	1.6	±0.6	1.1	2.2
Immigration	0.3	±0.2	0.0	0.5
Treatment by police	1.0	±0.4	0.6	1.5
Homelessness	0.5	±0.3	0.2	0.8
Discrimination	1.6	±0.6	1.1	2.2
All with 1+ problems	35.5	<u>+2.1</u>	33.4	37.6

## Table A2.1 Incidence of problem types: Per cent of persons aged 18+reporting one or more of each problem type

pps Percentage points

Sources: NI Legal Needs Survey 2005.

	N. Ireland	Eng	England & Wales		
	2005	2001		2004	
	%	%		%	
Consumer	14.0	13.3		10.0	***
Employment	6.0	6.1		5.2	
Neighbours	7.6	8.4		6.6	
Owned housing	2.1	2.4		2.4	
Rented accommodation	2.3	3.8	***	2.7	
Money/debt	5.0	8.3	***	5.6	
Welfare benefits	3.5	2.3	***	1.9	***
Divorce	1.6	2.2		2.1	
Family	1.6	2.2		1.7	
Domestic violence	0.9	1.6	***	0.8	
Children	1.9	1.9		1.5	
Personal injury	4.8	3.9		4.9	
Mental health	0.9	0.5		0.2	***
Clinical negligence	1.8	1.6		1.6	
Social services	1.6				
Immigration	0.3	0.3		0.3	
Treatment by police	1.0	0.7		0.8	
Homelessness	0.5	0.6		1.2	***
Discrimination	1.6	1.4		2.2	
All with 1+ problems	35.5	-		-	
LSRC problem set	35.2	37.2		33.0	

### Table A2.2 Incidence of problem types: Northern Ireland compared to England and Wales

\*\*\* Significantly different from NI at 99 per cent confidence level.

Sources: NI Legal Needs Survey 2005; LSRC, 2004, 2006.

	Mean per person	Number of problems per 1, population aged 18+	
	reporting 1+ problems	Rate	99% confidence interval
Consumer	1.16	162	±19
Employment	1.17	70	±14
Neighbours	1.20	92	±16
Owned housing	1.01	21	±6
Rented accommodation	1.19	27	±9
Money/debt	1.08	54	±11
Welfare benefits	1.00	35	±8
Divorce	1.00	16	±7
Family	1.27	21	±13
Domestic violence	1.02	9	±5
Children	1.09	21	±7
Personal injury	1.24	60	±14
Mental health	1.00	9	±4
Clinical negligence	1.23	22	±9
Social services	1.14	18	±7
Immigration	1.25	3	±3
Treatment by police	1.42	15	±9
Homelessness	1.03	5	±4
Discrimination	1.79	29	±11
All with 1+ problems	1.94	688	±63

#### Table A2.3 Mean number of problems by type

Sources: NI Legal Needs Survey 2005.

	Grossed-up estimate	99% confidence interval	Per cent of all reported problems
	No	No	%
Consumer	206,000	±25,000	23.5
Employment	89,000	±18,000	10.1
Neighbours	117,000	±21,000	13.3
Owned housing	27,000	±8,000	3.0
Rented accommodation	34,000	±12,000	3.9
Money/debt	69,000	±14,000	7.9
Welfare benefits	44,000	±11,000	5.1
Divorce	21,000	±8,000	2.4
Family	26,000	±17,000	3.0
Domestic violence	12,000	±7,000	1.3
Children	26,000	±8,000	3.0
Personal injury	76,000	±17,000	8.7
Mental health	12,000	±5,000	1.3
Clinical negligence	28,000	±12,000	3.2
Social services	23,000	±9,000	2.7
Immigration	4,000	±4,000	0.5
Treatment by police	19,000	±11,000	2.1
Homelessness	6,000	±5,000	0.7
Discrimination	37,000	±14,000	4.2
All problems	875,000	80,000	100.0
Sources: NISRA Omnibus Survey			

### Table A2.4 Grossed-up estimated number of problems by type

	Per cent of problems	Grossed -up number
Under £100	25	52,000
£100-£499	31	64,000
£500-£999	14	28,000
£1,000-£9,999	22	44,000
£10,000-£49,999	6	12,000
£50,000+	0	1,000
Don't know	1	2,000
Source: NI Legal Needs Survey 2005.		

## Table A2.5a Problems or disputes to do with provision of goods or services, by amount involved

# Table A2.5b Problems or disputes to do with employment, includingpensions from employment

	Per cent of problems	Grossed -up number
Being sacked or made redundant	15	13,000
Being threatened with the sack	3	3,000
Getting pay or a pension to which you were entitled	21	18,000
Other rights at work (e.g. maternity leave, sickness pay, holiday entitlement, working hours)	17	15,000
Changes to your terms and conditions of employment that made things worse	12	11,000
Unsatisfactory or dangerous working conditions	9	7,000
Unfair disciplinary procedures	5	4,000
Harassment at work	17	15,000
Source: NI Legal Needs Survey 2005.		

	Per cent of problems	Grossed -up number
Regular and excessive noise	38	44,000
Threats or harassment	12	13,000
Violence or intimidation	7	8,000
Damage to your property or garden	33	38,000
Other vandalism	9	10,000
Don't know	1	2,000
Source: NI Legal Needs Survey 2005.		

### Table A2.5c Problems or disputes to do with anti-social behaviour by neighbours

## Table A2.5d Problems or disputes to do with owning or buying residential property

	Per cent of problems	Grossed -up number
Planning permission or consent	45	12,000
Selling or buying property (e.g. misleading property survey, problems with lease)	23	6,000
Communal repairs or maintenance	10	3,000
Repossession of the home	0	0
Being several mortgage payments in arrears	0	0
Dealing with squatters	5	1,000
Boundaries or rights of way or access to your property	16	4,000
Source: NI Legal Needs Survey 2005.		

	Per cent of	Grossed
	problems	-up number
Condition of accommodation	14	5,000
Unsafe living conditions	7	2,000
Otherwise unsuitable conditions for yourself/family	8	3,000
Problems to do with money	17	6,000
Getting a deposit back	10	3,000
Being several rent payments in arrears	7	2,000
Dealing with landlord	67	22,000
Getting the landlord to do repairs or maintain the property	51	17,000
Getting the landlord to provide other services under the terms of the lease, such as furniture	1	0
Agreeing (with your landlord) on rent, rates, housing benefit payments, or other terms of the lease or tenancy agreement	3	1,000
Getting your landlord to provide a written lease or tenancy agreement	2	1,000
Transfer of tenancy on death or separation	1	0
Harassment by your landlord	6	2,000
Eviction or threat of eviction	4	1,000
Other problems	1	0
Flatmates not paying the rent or behaving in an an anti-social manner	0	0
Renting out rooms to lodgers or sub-letting in a property you rented	0	0
Boundaries or rights of way or access to your property	1	0
Source: NI Legal Needs Survey 2005		

### Table A2.5e Problems or disputes to do with living in rented accommodation

	Per cent of problems	Grossed -up number
Difficulty obtaining money	43	29,000
Getting someone to pay money that they owe	22	15,000
Insurance companies unfairly rejecting claims	12	8,000
Incorrect information about you leading to a refusal of credit	5	4,000
Disagreement over the content of a will or division of property after the death of a family member	3	2,000
Difficulty paying money	24	17,000
Unreasonable harassment from people or organisations to whom you owe(d) money	8	6,000
Severe difficulties managing to pay money you owe(d)	8	5,000
Being threatened with legal action to recover money you owe(d)	7	5,000
Having a County Court judgement made against you	2	1,000
Poor financial advice / financial management	17	11,000
Being given incorrect information or advice that led you to buy insurance, pensions, mortgages or other financial products	16	11,000
Mismanagement of a pension fund to which you or your husband/wife/partner contribute	1	0
Other	16	11,000
Incorrect or disputed bills, excluding rent / mortgage payments	6	4,000
Incorrect or unfair tax demands, including rates	5	3,000
Repeated incorrect charges by banks or utilities	6	4,000
Source: NI Legal Needs Survey 2005.		

### Table A2.5f Problems or disputes to do with money/debt

	Per cent of problems	Grossed -up number
Entitlement to welfare benefits (including rate rebate, tax credits)	62	27,000
Entitlement to state pension/pension credits	7	3,000
Entitlement to student loans or grants	5	2,000
Entitlement to other grants (e.g. housing improvement grants)	2	1,000
Amount of welfare benefits (including tax credits)	18	8,000
Amount of state pension/pension credits	2	1,000
Amount of student loans or grants	4	2,000
Amount of other grants (e.g. housing improvement grants)	1	0
Source: NI Legal Needs Survey 2005.		

## Table A2.5g Problems or disputes to do with welfare benefits, State pension, student loans or grants

	Per cent of problems	Grossed -up number
Disputes over the division of money, pensions or property in connection with divorce or separation from a spouse or partner	23	6,000
Difficulties obtaining maintenance from a former partner for yourself (excluding payments for children)	12	3,000
Difficulties agreeing to pay maintenance to a former partner (excluding payments for children)	7	2,000
Difficulties obtaining child support payments	9	2,000
Difficulties agreeing to pay child support payments	6	1,000
Difficulties with (residence) custody arrangements for children	12	3,000
Difficulties with (contact) access arrangements for children	26	6,000
Don't know	5	1,000
Source: NI Legal Needs Survey 2005.		

## Table A2.5h Problems or disputes to do with relationships and other family matters

	Per cent of problems	Grossed -up number
School	89	23,000
Difficulties with children going to/getting into a school for which they are eligible	23	6,000
Difficulties with children receiving an appropriate education (e.g. special needs)	27	7,000
Children being unfairly excluded or suspended from school	12	3,000
Serious concerns over the safety of children whilst at school or on school trips	27	7,000
Care / fostering	1	0
Difficulties fostering or adopting children, or becoming a legal guardian	0	0
Children being taken into care, or being on the Child Protection Register	1	0
Abduction	10	3,000
A parent or other family member abducting or threatening to abduct a child	10	3,000
Source: NI Legal Needs Survey 2005.		

# Table A2.5i Problems or disputes to do with children aged 21 or younger, including foster, step or adopted children

### Table A2.5j Personal injury/negligence

	Per cent of problems	Grossed -up number
Accident	78	48,000
Poor working conditions	21	13,000
Both	1	1,000
Source: NI Legal Needs Survey 2005.		

#### Table A2.5k Problems or disputes to do with mental health

	Per cent of problems	Grossed -up number
Care relating to mental health	90	10,000
Mental health treatment or care you received in hospital	28	3,000
Mental health treatment or care you received after leaving hospital	0	0
Other mental health treatment or care you received	62	7,000
Admission / discharge from hospital in connection with mental health	5	1,000
Problem with the manner of admission to hospital for mental health problems	5	1,000
Problem obtaining a discharge from hospital for mental health problems	0	0
Problems with restrictions or conditions of discharge from hospital for mental health problems	0	0
Don't know	4	1,000
Source: NI Legal Needs Survey 2005.		

#### Table A2.5I Social services

	Per cent of problems	Grossed -up number
Access to domiciliary care for yourself or a parent	16	4,000
Access to residential care for yourself or a parent	12	3,000
Access to disability aids for your home	35	8,000
Access to appropriate health care	36	8,000
Source: NI Legal Needs Survey 2005.		

# Table A2.5m Discrimination - Any problems or disputes that were difficult due to being discriminated against because of:

	Per cent of persons reporting this problem	Per cent of all persons
Race	6	0.1
Gender	8	0.2
Disability	16	0.3
Sexual orientation	9	0.2
Age	20	0.4
Religion	44	0.9
Political opinion	13	0.3
Marital status	1	0.0
Caring responsibilities	10	0.2
Source: NI Legal Needs Survey 2005.		

	None	Mild	Moderate	Marked	Extremely
	%	%	%	%	%
Consumer	2	16	20	24	38
Employment	5	4	20	30	40
Neighbours	2	12	26	25	35
Divorce, family, children, domestic violence	7	6	10	11	66
Personal injury / negligence	9	8	21	20	41
Money/debt	1	11	13	20	54
Nelfare benefits & social services	1	6	16	26	51
Housing	3	5	16	19	57
Other	7	7	31	29	24
All	4	9	20	23	44

## Table A2.6 Importance of the problem (Base=problems selected for follow-up questions)

	None	Mild	Moderate	Marked	Extremely
	%	%	%	%	%
Consumer	19	38	24	13	6
Employment	8	23	21	33	15
Neighbours	11	22	28	19	20
Divorce, family, children, domestic violence	1	16	20	29	35
Personal injury / negligence	6	22	23	26	21
Money/debt	8	27	25	23	16
Welfare benefits & social services	3	14	23	26	33
Housing	15	20	21	19	24
Other	18	13	30	23	15
All	11	24	24	22	19

#### Table A2.7 Impact of the problem (Base=problems selected for follow-up questions)

Source: NISRA Omnibus Legal Needs Survey 2005.

	Physical ill-health	Stress- related illness	Relation ship break- down	Violence	Damage to property	Had to move home	Loss of employ- ment	Loss of income	Loss of confid- ence	None of these
	%	%	%	%	%	%	%	%	%	%
Consumer	1	4	0	0	2	1	0	3	4	86
Employment	8	25	3	3	0	1	21	36	24	35
Neighbours	4	23	2	7	31	6	1	2	9	48
Divorce, family, children, domestic violence	8	41	21	12	5	15	4	10	19	43
Personal injury / negligence	41	30	2	1	2	2	13	27	15	35
Money/debt	5	17	1	0	2	0	1	20	10	62
Welfare benefits & social services	19	36	7	0	0	3	4	22	18	42
Housing	5	19	2	2	3	11	0	8	4	64
Other	9	28	2	14	3	4	3	2	16	48
All	10	22	4	4	6	4	5	13	12	55

Table A2.8 Consequences by problem type: Whether experienced one or more of ...... (base = problems selected for follow-up questions)

Source: NISRA Omnibus Legal Needs Survey 2005.

## 3 Socio-demographic Profile

## Introduction

- 3.1 This Section presents the findings from the NI Legal Needs Survey in respect of socio-demographic variations in the incidence and number of problems, for the following profile variables:
  - Age.
  - Sex.
  - Marital status.
  - Dependants.
  - Family type.
  - Care of an older person.
  - Disability status.
  - Receipt of benefit.
  - Economic activity.
  - NS socio-economic classification.
  - Household income.
  - Qualifications.
  - Tenure.
  - Location.
  - Religion.
  - Political opinion.
- 3.2 Table A3.1 presents the results for the incidence of one or more problems, of any type, in the reference period.
- 3.3 Tables A3.2-.A3.14 present the findings by problem type for selected socio-demographic profile variables, with particular reference to the section 75 equality groups.

## Definitions

#### Dependants

3.4 The NI Omnibus Survey uses one of the standard approaches to identifying whether a person has a disability or not, that is, self-reported limiting long-term illness. In this approach, a person is first asked if they have a long-standing illness, disability or infirmity that has troubled them over a long period of time or that is likely to affect them over a period of time. Those saying they have such an illness or disability are then asked if this limits their activities in any way.

#### Disability

3.5 The NI Omnibus Survey uses one of the standard approaches to identifying whether a person has a disability or not, that is, self-reported limiting long-term illness. In this approach, a person is first asked if they have a long-standing illness, disability or infirmity that has troubled them over a long period of time or that is likely to affect them over a period of time. Those saying they have such an illness or disability are then asked if this limits their activities in any way.

### Family Type

- 3.6 A family unit is a single adult or a couple, together with any dependant children. A family is often the same as a household, but not always, as a household may contain more than one family. For example, an adult living in the same household as his or her parents is considered to be a separate family unit. In such a case, the family units in a household would be assessed separately for State benefits such as Income Support, Tax Credits and so on (in the administration of State benefits, a family unit is referred to as a 'benefit unit').
- 3.7 Family type is a derived variable, based on the respondent's age (whether working age or pensionable age), living arrangements (whether living with another as a couple or not) and the presence or absence of dependant children. Individuals are classified according to these criteria, as follows:
  - Single pensioner a single adult of state pension age or over.
  - Pensioner couple a couple, where the man of the family unit is of state pension age or over.
  - Couple with children a non-pensioner couple with dependent children.
  - Couple without children a non-pensioner couple with no dependent children.

- Single with children a non-pensioner single adult with dependent children.
- Single without children a non-pensioner single adult with no dependent children.

#### Social class

3.8 From 2001 onwards the National Statistics Socio-economic Classification (NS-SEC) has been used to derive a social class variable from survey data. The NS-SEC is an occupational-based classification, but includes rules to provide coverage of the whole adult population.

#### Receipt of benefits

- 3.9 A variety of State benefits are available to help individuals who meet eligibility criteria based on their circumstances, such as low income, disability or sickness and so on. In broad terms, benefits can be contributory (e.g. the State Retirement Pension), income or meanstested non-contributory benefits (e.g. Income Support) or other noncontributory benefits that depend on qualifying conditions such as disability or family need (e.g. Disability Living Allowance).
- 3.10 In order to ensure comparability, in the NI Legal Needs Survey, receipt of benefit was recorded using the same question as in the LSRC's 2004 English and Welsh Civil and Social Justice Survey. This entailed the use of a single question ("Which, if any, of these state benefits are you currently receiving in your own right?"), albeit multiple responses were permitted. The response options comprised the following:
  - Unemployment-related benefits or National Insurance Credits.
  - Income Support (not as an unemployed person).
  - Sickness or Disability benefits (not including tax credits).
  - State Pension.
  - Family related benefits (excluding Child Benefit and tax credits).
  - Child benefit.
  - Cold weather payment.
  - Housing benefits (including rate rebate).
  - Tax credits.
  - Other (specify).

- None of the above.
- 3.11 The UK benefits system is complex and this is obviously difficult to capture in a single question approach to receipt of benefit. Indeed, reporting problems can arise even in surveys that are specially designed to profile benefit receipt. For example, in the Family Resources Survey, it has been found that persons of pensionable age do not always distinguish between Retirement Pension (a contributory benefit) and Pension Credit (the replacement for Income Support for older people).
- 3.12 The responses in the NI LNS should not therefore be taken as definitive in terms of the proportion of the population in receipt of different State benefits. Rather, the NI LNS provides an opportunity to explore the relationship between self-reported benefit receipt and the incidence of problems or disputes.
- 3.13 In this report, the experience of persons who are socially and/or economically disadvantaged is of particular interest. Hence, the analysis of welfare benefits and problem incidence focuses in particular on respondents' reported receipt of income and disability-related benefits, that is, any of the foregoing benefits listed above *with the exception of* Child Benefit and State Pension. The former is a universal benefit and is not means-tested while almost all persons of pensionable age receive some State Pension<sup>3</sup>. Receipt of such benefits is therefore not necessarily accompanied by a form of social or economic disadvantage due to, say, low income or disability. Excluding Child Benefit and Retirement Pension means that the analysis can concentrate on self-reported receipt of income-related and disability-related benefits.
- 3.14 Thus, where this report refers to 'receipt of benefit' it should be clearly understood that this does not include Child Benefit or the State Pension. Though, for comparison purposes, the NI LNS survey results are reported separately in Tables A3.1 and A3.9 for those who said these were the *only* benefits that they received.

#### Household Income

3.15 Household income is very difficult to measure in a survey such as the NI Omnibus Survey, in which one individual is selected at random from the household members. A high proportion of respondents either do not know the total household income, or they refuse to disclose their income (see Table A3.1).

<sup>&</sup>lt;sup>3</sup> According to the benefit statistics produced by the Department for Social Development (DSD), 99 per cent of pensionable-age persons are in receipt of a Retirement Pension.

3.16 Just as important, gross household income is a less than perfect indicator of variations in disposable income levels if it is not adjusted for the size and composition of the household. Put simply, a two-person household requires a higher level of income to obtain the same standard of living as a one-person household Such adjustments are very difficult to apply to survey datasets where income data are recorded in bands (e.g. £10,000-£20,000, £50,000 and above) rather than the actual amount. In the absence of such adjustments, the interpretation of patterns associated with income is subject to a good deal of uncertainty. For both of these reasons, the variations in the incidence of problems by gross household income should be interpreted with caution. Also, in the main report, social class is preferred as a proxy indicator for variations in household income levels.

### Indicators for the socio-demographic profile: Interpretation

- 3.17 This note provides a brief overview on the measurement of key indicators discussed in the socio-demographic profile and their interrelationships, to assist in the interpretation of the findings reported in Table A3.1.
- 3.18 There are two main issues of interest in mapping the socio-economic and demographic dimensions of legal need<sup>4</sup>:
  - **Risk effect** How does the risk of experiencing a problem vary according to an individual's social and economic circumstances?
  - **Composition effect** To what extent are problems more or less concentrated in different socio-economic and demographic groups?
- 3.19 In the NI LNS, variations in risk are measured primarily by the *incidence* of one or more problems or disputes in the previous three years, that is, *the proportion of the relevant population group saying that they had encountered one or more of the 19 problem types in the reference period*.
- 3.20 The extent to which problems are more or less concentrated in different socio-economic and demographic groups can be examined by looking at their share of all problems reported in the reference period, which can then be compared with the group's population share. If the group's share of all problems exceeds its population share, it can be concluded that justiciable problems are more highly concentrated in that group than in the population at large.
- 3.21 For example, persons aged 18+ living in families comprised of a single parent with children accounted for 12 per cent of all problems reported in the NI LNS, compared with a five per cent population share. This indicates that justiciable problems are disproportionately to be found amongst persons in that family type i.e. lone parents.
- 3.22 As it turns out, the risk and extent measures are related. Specifically, a group's *share of all problems* depends on:
  - The group's *population share*.

<sup>&</sup>lt;sup>4</sup> This is similar to the framework used in the analysis of low income statistics, such as the annual Households Below Average Income (HBAI) reports (see <u>http://www.dsdni.gov.uk/index/publications/households.htm</u>). See also Dignan, T., 2003. *Low Income Households in Northern Ireland 1990-2003*, at <u>http://www.research.ofmdfmni.gov.uk/publications.htm</u>.

- The *incidence* of 1+ problems or disputes amongst those in the group *relative to* the average incidence of problems or disputes. The higher the incidence, the higher will be the group's share of all problems, when compared to their population share.
- The *mean (or average) number* of problems reported in the reference period by those who had experienced 1+ problems or disputes, *relative to* the mean for all individuals with 1+ problems.
- 3.23 Finally, it can be noted that the number of problems per 1,000 population in a particular group is given by multiplying together the incidence of problems reported by that group times the average number of problems reported by those with 1+ problems in the reference period.
- 3.24 The foregoing points are demonstrated in Box 3.A at the rear of this Section, which is included for completeness sake.
- 3.25 Reflecting the framework outlined above, Table A3.1 shows the following for each of the profile groups discussed in this Section:
  - The incidence measure i.e. the percentage reporting 1+ problems, along with 99 per cent confidence intervals.
  - The mean number of problems reported by those with 1+ problems.
  - The rate per 1,000 population aged 18+ (this is given by the incidence measure times the mean number of problems).
  - The group's share of all problems.
  - The group's population share.
- 3.26 The risk effect can be measured most directly by the incidence of 1+ problems, supplemented by the mean number of problems and the rate per 1,000 population.
- 3.27 The composition effect, or the extent to which problems are concentrated in particular groups, can be measured by comparing the group's share of all problems with the group's population share.

	Incid	Nui	Number of problems			
	1+ problem(s)	Confidence interval (99%)	Mean per person w/1+ problem(s)	Rate per 1,000 aged 18+	Share of all reported problems	share
	%	pps	No		%	%
All with 1+ problems	35.5	±2.1	1.9	688	100	100
Age						
18-24	39	±5.9	2.1	830	16	13
25-34	45	±5.2	2.2	968	25	18
35-44	45	±4.9	2.0	885	26	20
45-59	36	±4.3	1.9	678	24	24
60+	18	±3.5	1.4	250	9	24
Sex						
Male	37	±3.1	2.0	736	51	48
Female	34	±3.0	1.9	643	49	52
Marital status						
Single, never married	38	±4.0	2.3	869	36	29
Married	35	±2.8	1.7	586	48	56
Separated	45	±10.9	2.5	1,122	7	4
Divorced	58	±11.3	2.3	1,297	7	4

	Incid	lence	Nu	Number of problems			
	1+ problem(s)	Confidence interval (99%)	Mean per person w/1+ problem(s)	Rate per 1,000 aged 18+	Share of all reported problems	share	
	%	pps	No		%	%	
All with 1+ problems	35.5	±2.1	1.9	688	100	100	
Widowed	15	±5.9	1.4	213	2	7	
1+ Dependants (child and/or person w/disability and/or older person)							
Working-age with	46	±3.7	2.1	973	52	37	
Working-age without	35	±3.3	1.9	668	41	42	
Retirement age with	25	±11.2	1.8	444	2	3	
Retirement age without	17	±3.9	1.2	211	6	19	
Family Type							
Pensioner couple	20	±5.0	1.3	269	5	13	
Single pensioner	15	±5.3	1.4	205	3	9	
Couple with children	43	±4.2	1.9	808	33	28	
Couple without children	36	±4.6	1.7	636	20	21	
Single with children	59	±9.7	2.8	1,642	12	5	
Single without children	37	±4.4	2.2	794	28	24	

	Incidence		Nui	Number of problems			
	1+ problem(s)	Confidence interval (99%)	Mean per person w/1+ problem(s)	Rate per 1,000 aged 18+	Share of all reported problems	share	
	%	pps	No		%	%	
All with 1+ problems	35.5	±2.1	1.9	688	100	100	
Care of person w/disability or dependant older person							
No	34	±2.2	1.9	636	83	89	
Yes	46	±6.8	2.5	1,127	17	11	
Disability							
Working-age with	55	±6.7	2.5	1,359	21	11	
Working-age without	38	±2.6	1.9	723	71	68	
Retirement age with	20	±6.0	1.4	278	3	9	
Retirement age without	17	±4.6	1.3	219	4	13	
Receipt of benefit							
Working age							
None	36	±3.2	1.9	676	44	45	
Child benefit only	38	±7.0	1.9	737	10	10	
State benefit	50	±4.5	2.2	1,089	38	24	

	Incid	lence	Nu	Number of problems			
	1+ problem(s)	Confidence interval (99%)	Mean per person w/1+ problem(s)	Rate per 1,000 aged 18+	Share of all reported problems	share	
	%	pps	No		%	%	
All with 1+ problems	35.5	±2.1	1.9	688	100	100	
Retirement age							
Retirement pension only	17	±5.1	1.3	218	3	11	
Other State benefits	19	±5.3	1.4	266	4	11	
Economic activity							
Full-time employee	39	±3.5	1.9	753	41	38	
Part-time employee	40	±6.8	2.0	791	12	10	
Self-employed	36	±7.4	1.8	651	8	8	
Unemployed/scheme/looking for work	40	±11.7	2.0	802	4	3	
Full-time education	39	±14.1	1.9	758	3	2	
Not looking - sick	48	±18.3	2.7	1,264	3	1	
Inactive - working age	43	±5.4	2.2	947	23	17	
Inactive - retirement age	17	±3.8	1.4	234	7	20	

	Incid	lence	Nu	mber of proble	ems	Population
	1+ problem(s)	Confidence interval (99%)	Mean per person w/1+ problem(s)	Rate per 1,000 aged 18+	Share of all reported problems	share
	%	pps	No		%	%
All with 1+ problems	35.5	±2.1	1.9	688	100	100
NS Socio-economic classification						
Managerial and professional occupations	40	±4.3	2.0	779	29	26
Intermediate occupations	35	±5.8	2.0	715	14	13
Small employers and own account workers	32	±7.2	1.7	540	6	8
Lower supervisory and technical occupations	39	±8.0	2.0	762	8	7
Semi-routine and routine occupations	34	±3.5	2.0	676	35	36
Never worked and long-term unemployed	27	±7.6	1.6	433	4	7
Full-time student	39	±14.1	1.9	758	3	2
Not classified	37	±30.5	1.7	607	0	0

	Incid	lence	Nu	mber of proble	ems	Population
	1+ problem(s)	Confidence interval (99%)	Mean per person w/1+ problem(s)	, <b>U</b>	Share of all reported problems	share
	%	pps	No		%	%
All with 1+ problems	35.5	±2.1	1.9	688	100	100
Household income						
Under £10,000	34	±5.2	2.2	730	17	16
£10-£20,000	32	±4.5	2.1	692	22	22
£20-£30,000	39	±5.2	1.8	697	18	17
£30-£40,000	41	±6.2	1.6	644	11	12
£40-£50,000	38	±7.9	1.7	643	7	7
£50,000+	39	±8.1	2.1	819	9	7
Refusal	29	±8.6	1.6	460	4	5
Don't know	33	±5.9	2.1	706	13	13
Qualifications						
Primary	25	±3.4	1.8	449	21	33
Secondary	40	±3.4	1.9	782	47	41
Tertiary	41	±4.3	2.1	449	31	26

	Incid	Nu	Number of problems			
	1+ problem(s)	Confidence interval (99%)	Mean per person w/1+ problem(s)	Rate per 1,000 aged 18+	Share of all reported problems	share
	%	pps	No		%	%
All with 1+ problems	35.5	±2.1	1.9	688	100	100
Tenure						
Owned outright	25	±3.3	1.6	409	20	34
Owned w/mortgage	40	±3.3	1.9	769	49	44
Social rented	40	±6.4	2.5	1,022	17	12
Private rented	48	±7.8	2.0	945	11	8
Location						
Belfast	41	±5.4	2.0	831	20	16
Urban east	35	±4.2	1.9	674	26	26
Urban west	37	±5.7	2.3	839	17	14
Rural east	32	±4.5	1.9	606	19	22
Rural west	34	±4.5	1.7	581	18	22

	Incidence		Nui	Population		
	1+ problem(s)	Confidence interval (99%)	Mean per person w/1+ problem(s)	Rate per 1,000 aged 18+	Share of all reported problems	share
	%	pps	No		%	%
All with 1+ problems	35.5	±2.1	1.9	688	100	100
Religion						
Catholic	34	±3.4	1.9	642	36	38
Protestant	35	±2.9	1.8	645	51	54
Other/none/refused/missing	47	±8.0	2.6	1,228	14	8
Political opinion						
Nationalist	31	±4.5	1.7	537	16	20
Unionist	31	±3.7	1.8	548	25	31
Neither/refused/not known	41	±3.1	2.1	843	59	48

	18-24	25-34	35-44	45-59	60+	All
	%	%	%	%	%	%
Incidence					-	
Consumer	13	19	19	15	6	14.0
Employment	9	10	8	5	1	6.0
Neighbours	8	11	9	7	5	7.6
Owned housing	1	3	3	2	1	2.1
Rented accommodation	5	4	2	1	1	2.3
Money/debt	5	8	7	5	1	5.0
Welfare benefits	4	5	5	3	2	3.5
Divorce	0	2	4	2	0	1.6
Family	1	4	2	2	0	1.6
Domestic violence	1	2	1	1	0	0.9
Children	1	1	4	3	0	1.9
Personal injury	6	4	6	6	3	4.8
Mental health	1	1	1	1	0	0.9
Clinical negligence	2	2	2	2	1	1.8
Social services	1	0	4	2	1	1.6
Immigration	1	1	0	0	0	0.3
Treatment by police	1	1	2	1	0	1.0
Homelessness	1	1	1	0	0	0.5
Discrimination	3	3	1	1	0	1.6
All with 1+ problems	39	45	45	36	18	35.5
Confidence interval (99%)	±5.9	±5.2	±4.9	±4.3	±3.5	±2.1
N of problem types (mean)	1.7	1.8	1.8	1.6	1.3	1.7
N of problems (mean)	2.1	2.2	2.0	1.9	1.4	1.9
Share of persons 18+	13	18	20	24	24	100

## Table A3.2 Problem types: Age group

	Retirement age	Working age	All
	%	%	%
Incidence			
Consumer	7	16	14.0
Employment	1	7	6.0
Neighbours	5	8	7.6
Owned housing	1	2	2.1
Rented accommodation	1	3	2.3
Money/debt	1	6	5.0
Welfare benefits	2	4	3.5
Divorce	0	2	1.6
Family	0	2	1.6
Domestic violence	0	1	0.9
Children	0	2	1.9
Personal injury	3	5	4.8
Mental health	0	1	0.9
Clinical negligence	1	2	1.8
Social services	1	2	1.6
Immigration	0	0	0.3
Treatment by police	0	1	1.0
Homelessness	0	1	0.5
Discrimination	0	2	1.6
All with 1+ problems	18	40	35.5
Confidence interval (99%)	±3.7	±2.5	±2.1
N of problem types (mean)	1.3	1.7	1.7
N of problems (mean)	1.3	2.0	1.9
Share of persons 18+	22	78	100
Source: NI Legal Needs Sur	vey 2005.		

## Table A3.2(a) Problem types: Working-age

## Table A3.3 Problem types: Sex

	Male	Female	All	
	%	%	%	
Incidence				
Consumer	15	13	14.0	
Employment	7	5	6.0	
Neighbours	7	8	7.6	
Owned housing	3	2	2.1	
Rented accommodation	2	3	2.3	
Money/debt	6	4	5.0	
Welfare benefits	3	4	3.5	
Divorce	1	2	1.6	
Family	2	2	1.6	
Domestic violence	1	1	0.9	
Children	2	2	1.9	
Personal injury	6	4	4.8	
Mental health	1	0	0.9	
Clinical negligence	2	2	1.8	
Social services	1	2	1.6	
Immigration	0	0	0.3	
Treatment by police	2	1	1.0	
Homelessness	0	1	0.5	
Discrimination	2	1	1.6	
All with 1+ problems	37	34	35.5	
Confidence interval (99%)	±3.1	±3.0	±2.1	
N of problem types (mean)	1.7	1.6	1.7	
N of problems (mean)	2.0	1.9	1.9	
Share of persons 18+	48	52	100	
Source: NI Legal Needs Survey 2005.				

	Single	Marr- ied	Separ- ated	Divor- ced	Widow -ed	All
	%	%	%	%	%	%
Incidence						
Consumer	13	16	15	17	4	14.0
Employment	9	5	6	5	1	6.0
Neighbours	11	7	5	8	5	7.6
Owned housing	2	3	0	2	1	2.1
Rented accommodation	5	1	4	4	1	2.3
Money/debt	6	5	4	7	2	5.0
Welfare benefits	4	3	6	7	3	3.5
Divorce	0	0	14	23	0	1.6
Family	2	0	10	11	0	1.6
Domestic violence	1	0	6	3	0	0.9
Children	1	2	5	6	0	1.9
Personal injury	5	5	6	9	2	4.8
Mental health	1	1	4	0	0	0.9
Clinical negligence	2	2	2	3	1	1.8
Social services	1	2	2	2	1	1.6
Immigration	0	0	0	0	0	0.3
Treatment by police	2	1	1	4	0	1.0
Homelessness	1	0	2	0	0	0.5
Discrimination	3	1	3	4	1	1.6
All with 1+ problems	38	35	45	58	15	35.5
Confidence interval (99%)	±4.0	±2.8	±10.9	±11.3	±5.9	±2.1
N of problem types (mean)	1.8	1.5	2.1	2.0	1.3	1.7
N of problems (mean)	2.3	1.7	2.5	2.3	1.4	1.9
Share of persons 18+	29	56	4	4	7	100
Source: NI Legal Needs Su	rvey 2005	5.				

## Table A3.4 Problem types: Marital status

	Working-age		Retirem	All	
	With	Without	With	Without	
	%	%	%	%	%
Incidence					
Consumer	20	13	12	6	14.0
Employment	8	7	1	1	6.0
Neighbours	9	8	9	4	7.6
Owned housing	3	2	1	1	2.1
Rented accommodation	3	3	1	1	2.3
Money/debt	7	5	2	1	5.0
Welfare benefits	6	3	0	2	3.5
Divorce	3	1	1	0	1.6
Family	3	1	1	0	1.6
Domestic violence	1	1	0	0	0.9
Children	5	0	0	0	1.9
Personal injury	6	5	7	2	4.8
Mental health	1	1	0	0	0.9
Clinical negligence	2	2	2	1	1.8
Social services	3	1	3	1	1.6
Immigration	0	0	0	0	0.3
Treatment by police	2	1	1	0	1.0
Homelessness	1	0	0	0	0.5
Discrimination	2	2	0	1	1.6
All with 1+ problems	46	35	25	17	35.5
Confidence interval (99%)	±3.7	±3.3	±11.2	±3.9	±2.1
N of problem types (mean)	1.8	1.6	1.6	1.2	1.7
N of problems (mean)	2.1	1.9	1.8	1.2	1.9
Share of persons 18+	37	42	3	19	100

## Table A3.5 Problem types: 1+ Dependants

	Pensioner		Cou	ple	Single		
	Couple	Single	With child- ren	With- out	With child- ren	With- out	
	%	%	%	%	%	%	
Incidence					-		
Consumer	9	4	20	16	15	11	
Employment	1	1	7	6	9	8	
Neighbours	5	5	7	8	15	9	
Owned housing	1	1	3	2	2	2	
Rented accommodation	1	1	2	1	11	4	
Money/debt	1	1	7	6	9	5	
Welfare benefits	1	3	4	3	7	3	
Divorce	0	0	1	1	11	2	
Family	0	0	1	0	11	2	
Domestic violence	0	0	0	1	8	1	
Children	0	0	5	0	10	0	
Personal injury	4	2	5	5	6	6	
Mental health	0	0	0	1	2	2	
Clinical negligence	2	1	2	2	4	2	
Social services	1	1	2	2	4	1	
Immigration	0	0	0	0	0	0	
Treatment by police	0	0	1	1	2	1	
Homelessness	0	0	0	0	5	0	
Discrimination	0	1	2	1	2	3	
All with 1+ problems	20	15	43	36	59	37	
Confidence interval (99%)	±5.0	±5.3	±4.2	±4.6	±9.7	±4.4	
N of problem types (mean)	1.2	1.3	1.7	1.5	2.3	1.7	
N of problems (mean)	1.3	1.4	1.9	1.7	2.8	2.2	
Share of persons 18+	13	9	28	21	5	24	
Source: NI Legal Needs Su	rvey 200	5.					

## Table A3.6 Problem types: Family type

	No	Yes	All
	%	%	%
Incidence			
Consumer	13	20	14.0
Employment	6	8	6.0
Neighbours	7	12	7.6
Owned housing	2	4	2.1
Rented accommodation	2	3	2.3
Money/debt	5	7	5.0
Welfare benefits	3	6	3.5
Divorce	2	2	1.6
Family	1	3	1.6
Domestic violence	1	2	0.9
Children	2	4	1.9
Personal injury	4	8	4.8
Mental health	1	1	0.9
Clinical negligence	2	3	1.8
Social services	1	7	1.6
Immigration	0	0	0.3
Treatment by police	1	2	1.0
Homelessness	0	1	0.5
Discrimination	2	1	1.6
All with 1+ problems	34	46	35.5
Confidence interval (99%)	±2.2	±6.8	±2.1
N of problem types (mean)	1.6	2.1	1.7
N of problems (mean)	1.9	2.5	1.9
Share of persons 18+	89	11	100
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## Table A3.7 Problem types: Care of person w/disability or dependant older person

	Workin	ng-age	Retirem	All	
	With	Without	With	Without	
	%	%	%	%	%
Incidence					
Consumer	18	16	8	6	14.0
Employment	9	7	1	1	6.0
Neighbours	13	8	6	4	7.6
Owned housing	1	3	0	1	2.1
Rented accommodation	6	2	1	1	2.3
Money/debt	8	6	1	1	5.0
Welfare benefits	8	3	2	2	3.5
Divorce	3	2	0	0	1.6
Family	4	2	0	0	1.6
Domestic violence	3	1	0	0	0.9
Children	4	2	0	0	1.9
Personal injury	9	5	3	2	4.8
Mental health	4	1	0	0	0.9
Clinical negligence	5	2	1	1	1.8
Social services	4	1	2	0	1.6
Immigration	0	0	0	0	0.3
Treatment by police	3	1	0	0	1.0
Homelessness	2	0	0	0	0.5
Discrimination	6	1	1	0	1.6
All with 1+ problems	55	38	20	17	35.5
Confidence interval (99%)	±6.7	±2.6	±6.0	±4.6	±2.1
N of problem types (mean)	2.0	1.6	1.3	1.2	1.7
N of problems (mean)	2.5	1.9	1.4	1.3	1.9
Share of persons 18+	11	68	9	13	100

## Table A3.8 Problem types: Disability

	Working age			Retirem	All	
	None	Child benefit only	State benefit	RP <sup>1</sup> only	Other State benefit	
	%	%	%	%	%	%
Incidence						
Consumer	16	18	15	7	6	14.0
Employment	7	7	8	1	0	6.0
Neighbours	7	5	12	4	6	7.6
Owned housing	2	3	2	1	1	2.1
Rented accommodation	1	0	6	1	1	2.3
Money/debt	5	7	8	1	1	5.0
Welfare benefits	2	5	8	2	1	3.5
Divorce	2	2	3	0	0	1.6
Family	1	1	4	0	0	1.6
Domestic violence	1	0	3	0	0	0.9
Children	1	5	4	0	0	1.9
Personal injury	5	6	6	1	4	4.8
Mental health	0	0	3	0	0	0.9
Clinical negligence	1	2	3	1	1	1.8
Social services	1	2	2	0	2	1.6
Immigration	0	0	0	0	0	0.3
Treatment by police	1	0	2	0	0	1.0
Homelessness	0	0	2	0	0	0.5
Discrimination	1	1	4	1	0	1.6
All with 1+ problems	36	38	50	17	19	35.5
Confidence interval (99%)	±3.2	±7.0	±4.5	±5.1	±5.3	±2.1
N of problem types (mean)	1.6	1.7	1.9	1.2	1.3	1.7
N of problems (mean)	1.9	1.9	2.2	1.3	1.4	1.9
Share of persons 18+	45	10	24	11	11	100

#### Table A3.9 Problem types: Receipt of benefit

1 State retirement pension.

	Own	ed	Ren	All	
	Outright	Mort- gage	Social	Private	
	%	%	%	%	%
Incidence					
Consumer	10	18	12	11	14.0
Employment	3	8	5	10	6.0
Neighbours	5	7	15	8	7.6
Owned housing	2	2	1	2	2.1
Rented accommodation	1	0	10	8	2.3
Money/debt	3	7	4	6	5.0
Welfare benefits	3	3	6	7	3.5
Divorce	0	2	2	4	1.6
Family	1	1	4	3	1.6
Domestic violence	0	1	2	2	0.9
Children	0	2	4	3	1.9
Personal injury	3	6	5	6	4.8
Mental health	0	1	1	2	0.9
Clinical negligence	2	1	3	2	1.8
Social services	1	2	2	1	1.6
Immigration	0	0	0	2	0.3
Treatment by police	1	1	2	3	1.0
Homelessness	0	0	2	1	0.5
Discrimination	1	2	3	1	1.6
All with 1+ problems	25	40	40	48	35.5
Confidence interval (99%)	±3.3	±3.3	±6.4	±7.8	±2.1
N of problem types (mean)	1.4	1.7	2.1	1.7	1.7
N of problems (mean)	1.6	1.9	2.5	2.0	1.9
Share of persons 18+	34	44	12	8	100

## Table A3.10 Problem types: Tenure

	Belfast Urban		Rural	All
	%	%	%	%
Incidence	· ·	-	-	
Consumer	17	14	13	14.0
Employment	6	7	6	6.0
Neighbours	12	8	5	7.6
Owned housing	2	2	2	2.1
Rented accommodation	5	2	1	2.3
Money/debt	5	5	5	5.0
Welfare benefits	4	4	3	3.5
Divorce	2	2	1	1.6
Family	2	2	1	1.6
Domestic violence	1	1	1	0.9
Children	2	2	1	1.9
Personal injury	4	5	5	4.8
Mental health	2	1	0	0.9
Clinical negligence	1	2	2	1.8
Social services	1	2	2	1.6
Immigration	1	0	0	0.3
Treatment by police	2	1	1	1.0
Homelessness	0	1	0	0.5
Discrimination	2	2	1	1.6
All with 1+ problems	42	36	33	35.5
Confidence interval (99%)	±5.4	±3.4	±3.2	±2.1
N of problem types (mean)	1.7	1.8	1.5	1.7
N of problems (mean)	2.0	2.0	1.8	1.9
Share of persons 18+	16	40	44	100

#### Table A3.11 Problem types: Urban/rural

	Belfast	East	West	All	
	%	%	%	%	
Incidence					
Consumer	17	13	14	14.0	
Employment	5	6	6	6.0	
Neighbours	12	6	8	7.6	
Owned housing	2	2	2	2.1	
Rented accommodation	5	1	2	2.3	
Money/debt	5	6	4	5.0	
Welfare benefits	4	3	4	3.5	
Divorce	2	2	1	1.6	
Family	2	2	1	1.6	
Domestic violence	1	1	1	0.9	
Children	2	2	1	1.9	
Personal injury	4	5	5	4.8	
Mental health	2	1	1	0.9	
Clinical negligence	1	2	2	1.8	
Social services	1	1	2	1.6	
Immigration	1	0	0	0.3	
Treatment by police	2	1	1	1.0	
Homelessness	0	1	0	0.5	
Discrimination	2	2	1	1.6	
All with 1+ problems	41	34	35	35.5	
Confidence interval (99%)	±5.4	±3.0	±3.5	±2.1	
N of problem types (mean)	1.7	1.6	1.7	1.7	
N of problems (mean)	2.0	1.9	2.0	1.9	
Share of persons 18+	16	48	36	100	
Source: NI Legal Needs Sur	vey 2005.				

## Table A3.12 Problem types: Area

	Catholic	Protestant	Other / none / not known	All	
	%	%	%	%	
Incidence					
Consumer	13	14	16	14.0	
Employment	6	5	12	6.0	
Neighbours	7	7	13	7.6	
Owned housing	2	2	3	2.1	
Rented accommodation	2	2	3	2.3	
Money/debt	5	4	13	5.0	
Welfare benefits	3	4	5	3.5	
Divorce	1	2	1	1.6	
Family	1	2	3	1.6	
Domestic violence	1	1	2	0.9	
Children	2	2	2	1.9	
Personal injury	5	5	7	4.8	
Mental health	1	1	2	0.9	
Clinical negligence	2	2	4	1.8	
Social services	1	1	5	1.6	
Immigration	0	0	1	0.3	
Treatment by police	1	1	2	1.0	
Homelessness	1	0	0	0.5	
Discrimination	2	1	4	1.6	
All with 1+ problems	34	35	47	35.5	
Confidence interval (99%)	±3.4	±2.9	±8.0	±2.1	
N of problem types (mean)	1.6	1.6	2.1	1.7	
N of problems (mean)	1.9	1.8	2.6	1.9	
Share of persons 18+	38	54	8	100	

## Table A3.13 Problem types: Religion

Table A3.14 Problem types: NS Socio-econ	omic classification
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	Managerial and professional occupations	Intermediate occupations	Small employers and own account workers	Lower supervisory and technical occupations	Semi-routine and routine occupations	Never worked and long-term unemployed	Full-time student
	%	%	%	%	%	%	%
Incidence				-			
Consumer	18	16	9	17	11	9	18
Employment	7	9	4	9	5	0	8
Neighbours	10	8	4	7	7	7	5
Owned housing	3	2	4	2	1	1	2
Rented accommodation	2	2	0	2	3	2	5
Money/debt	7	4	4	7	4	2	4
Welfare benefits	3	4	2	6	4	3	3
Divorce	2	1	2	1	2	0	2
Family	2	2	1	1	2	2	1
Domestic violence	1	1	1	1	1	0	1
Children	2	1	3	1	2	1	0
Personal injury	4	5	7	6	5	1	1
Mental health	1	1	0	1	1	2	1

	Managerial and professional occupations	Intermediate occupations	Small employers and own account workers	Lower supervisory and technical occupations	Semi-routine and routine occupations	Never worked and long-term unemployed	Full-time student
	%	%	%	%	%	%	%
Clinical negligence	1	2	3	2	2	0	0
Social services	2	2	1	2	1	0	0
Immigration	0	0	1	0	0	0	3
Treatment by police	1	1	1	2	1	3	1
Homelessness	0	0	1	0	1	1	1
Discrimination	2	2	0	0	2	2	3
All with 1+ problems	40	35	32	39	34	27	39
Confidence interval (99%)	±4.3	±5.8	±7.2	±8.0	±3.5	±7.6	±14.1
N of problem types (mean)	1.7	1.8	1.5	1.7	1.7	1.4	1.5
N of problems (mean)	2.0	2.0	1.7	2.0	2.0	1.6	1.9
Share of persons 18+	26	13	8	7	36	7	2

#### Table A3.14 Problem types: NS Socio-economic classification

	Chi- squared	Degrees of freedom	Probability
Age	154.743	4	.000
Sex	2.240	1	.135
Marital status	80.801	4	.000
1+ Dependants (child and/or person w/disability and/or older person)	73.210	1	.000
Family Type	163.772	5	.000
Care of person w/disability or dependant older person	17.505	1	.000
Disability by working age	162.105	3	.000
Receipt of benefit by working age	168.843	4	.000
Economic activity			
• All	126.350	7	.000
Working age	4.691	6	.584
Retirement age	7.534	6	.274
NS Socio-economic classification			
• All	18.675	7	.009
Working age	3.729	7	.810
Retirement age	12.330	7	.090
Household income	17.687	7	.014
Qualifications	75.943	2	.000
Tenure	85.860	3	.000
Location	12.595	4	.013
Religion			
• All	15.850	2	.000
<ul> <li>Protestant and Catholic only</li> </ul>	1.002	1	.317
Political opinion			
• All	34.824	2	.000
<ul> <li>Unionist and Nationalist only</li> </ul>	0.008	1	.927

# Table A3.15 Incidence of 1+ problems and socio-demographic characteristics: Statistical associations (chi-squared test)

1 Less than .01 – significant at 99 per cent (highlighted in italics).

	Coefficient	Standard error	Significance	Odds- ratio effect
Age				
Age squared	-0.0002	0.0000	0.0000 ***	1.00
Family type				
Pensioner couple	0.3724	0.1629	0.0222 **	1.45
Couple with children	0.3871	0.1136	0.0007 ***	1.47
Couple without children	0.3200	0.1177	0.0065 ***	1.38
Single with children	0.7337	0.1589	0.0000 ***	2.08
Marital status				
Divorced	0.8622	0.1634	0.0000 ***	2.37
Caring responsibilities				
Caring for an older person	0.5002	0.1268	0.0001 ***	1.65
Disability				
Disability - working age	0.7948	0.1347	0.0000 ***	2.21
Disability - retirement age	0.4168	0.1738	0.0165 **	1.52
Benefit				
Receipt of state benefit, working age	0.2854	0.1147	0.0129 **	1.33
Economic activity				
Employed	0.2003	0.1101	0.0690 *	1.22
Tenure				
Public rented	0.2156	0.1255	0.0858 *	1.24
Private rented	0.3210	0.1378	0.0199 **	1.38
Location				
Belfast	0.2336	0.1083	0.0310 **	1.26
Urban west	0.2033	0.1162	0.0803 *	1.23
Rural east	-0.1793	0.1041	0.0850 *	0.84
NS Socio-economic classification				
Managerial and professional	0.2093	0.0936	0.0254 **	1.23
Never worked/long-term unemployed	-0.3257	0.1737	0.0608 *	0.72
Qualifications				
None	-0.4030	0.1015	0.0001 ***	0.67
Religion				
Religion - none/not stated	0.2886	0.1387	0.0374 **	1.33
Constant	-0.8137	0.1616	0.0000 ***	1.00
Number of observations	3,361			
Model chi-square	414.857	Significance	e 0.0000	

# Table A3.16 Logistic regression model for the incidence of 1+ problem types (only significant effects listed)

\*\*\* Significant at 99 per cent \*\* 95 percent \* 90 per cent. Source: NI Legal Needs Survey 2005.

### Box 3.A Indicators for the socio-demographic profile: Interpretation

Consider a socio-economic or demographic grouping with K categories, indexed by k=1, ...., K. For example, sex has two categories (K=2), male and female (k=1, 2). The kth category's *share of all reported problems or disputes* – call this  $p_k$  - can be written as follows:

$$p_k = \left[\frac{NP_k}{NP}\right] \times 100$$

where,

- NP<sub>k</sub> is the total number of disputes reported by individuals in the kth category e.g. all disputes reported by men;
- NP is the total number of disputes reported by all individuals e.g. all disputes reported by both men and women.

The total reported number of problems, both for all individuals and any particular sub-group, can be written as follows:

$$NP = i \times n \times N$$

where,

*i* is the probability of reporting 1+ problems or disputes. Alternatively, *i* is the *incidence of 1+problems or disputes* and is defined as follows:

$$i = \left[\frac{N_p}{N}\right]$$

 $N_p$  is the number of individuals reporting 1+ problems or disputes.

N is the total number of individuals.

n is the mean number of problems reported by those with 1+ problems i.e.:

$$n = \frac{NP}{N_p}$$

Substituting the formula for the total reported number of problems into the share equation gives the following expression:

$$p_{k} = \left[\frac{i_{k}}{i}\right] \times \left[\frac{n_{k}}{n}\right] \times \left[\frac{N_{k}}{N}\right] \times 100$$

The share equation can be re-written as follows:

$$p_k = \left[\frac{i_k}{i}\right] \times \left[\frac{n_k}{n}\right] \times s_k \times 100$$

where,

 $s_k = [N_k/N]$  is category k's population share e.g. the share of the population accounted for by men.

The kth category's share of all problems can therefore be seen to depend on three factors:

- The kth category's population share.
- The incidence of 1+ problems or disputes amongst those in the kth category relative to the average incidence of problems or disputes. The higher the incidence of problems amongst the individuals in the kth category, the higher will be their share of all problems, when compared to their population share.
- The mean number of problems experienced by individuals in the kth category, amongst those who had experienced 1+ problems or disputes, relative to the mean for all individuals with 1+ problems. The higher the mean number of problems amongst the individuals in the kth category, the higher will be their share of all problems, when compared to their population share.

In the above formulation, the population share effect gives the expected share for the kth category in the event that the incidence and mean number of problems is the same as for the population as a whole. If the incidence amongst the kth category is above (below) average, this shifts the share of problems upwards (downwards). In that event, problems or disputes can be said to be more (less) concentrated in the kth category, given its population share. Similarly, if the mean number of problems is above (below) the average for all individuals.

The share equation can be further simplified as follows:

$$p_k = \left[\frac{r_k}{r}\right] \times s_k \times 100$$

where,

r = i x n, denotes the average number of problems per capita. Note that multiplying r by 1,000 gives the rate per 1,000 population discussed in Section 2 above.

The average number of problems per capita varies both with the incidence of problems and the mean number per person with 1+ problems. For the kth category, the higher (lower) is  $r_k$  relative to the all-persons average, the higher (lower) will be the kth category's share of all problems.

# 4 Responses and Actions Taken

I	Base:	Advice- seekers	All problems
		%	%
Local Council/Government Dept/Agene	су	16	9
Advice Agency		24	15
Trade Union/Professional Body		8	5
Lawyer		29	17
The Police		15	9
Employer		10	6
Insurance company		7	4
Doctor or other health worker		16	10
Social worker		3	2
MP, MLA or local councillor		6	4
Statutory body or commission		5	3
Other		8	5
Did not seek advice		-	40
Base		712	1,191
Mean number of sources		1.52	-
Source: NI Legal Needs Survey 2005.			

# Table A4.1 Advice sought - organisations/individuals contacted

	Local Council	Advice agency	Lawyer	Police	Doctor, other health or social	Other	Mean no. of sources contacted	Base
	%	%	%	%	%	%	No	No
Consumer	22	39	21	2	1	38	1.27	92
Employment	5	29	15	2	9	80	1.66	84
Neighbours	27	10	14	67	1	22	1.45	99
Divorce, family, children, domestic violence	9	28	59	15	19	22	1.75	89
Personal injury / negligence	4	7	47	18	55	43	1.87	96
Money/debt	9	24	42	0	3	40	1.26	66
Welfare benefits & social services	16	37	4	0	52	18	1.37	74
Housing	29	21	32	1	2	31	1.23	67
Other	23	33	27	11	7	62	1.82	46
All	16	24	29	15	18	38	1.52	712

 Table A4.2 Advice - People or organizations contacted: Per cent of problems for which advice was sought

ource. IN Legal Neeus Survey 2005.

	Local Council	Advice agency	Lawyer	Police	Doctor, other health or social	Other	None	Base
	%	%	%	%	%	%	%	No
Consumer	7	13	7	1	0	13	67	280
Employment	4	20	10	1	7	56	30	121
Neighbours	17	6	9	42	1	14	38	159
Divorce, family, children, domestic violence	7	21	45	12	15	17	23	116
Personal injury / negligence	3	5	32	12	37	29	32	142
Money/debt	6	17	30	0	2	28	30	94
Welfare benefits & social services	11	25	3	0	35	13	32	108
Housing	21	15	23	1	2	23	27	91
Other	13	19	15	6	4	35	44	81
All	9	15	17	9	10	23	40	1,191

# Table A4.2(a) Advice - People or organizations contacted: Per cent of all problems

Table A4.3 Advice-seekers: Whether got some of all of advice or information looking for - Per cent of problems for which advice was sought

	All that needed	Some of what needed	None of what needed	Base
	%	%	%	No
Consumer	56	34	10	87
Employment	52	37	11	82
Neighbours	44	33	22	97
Divorce, family, children, domestic violence	70	23	6	89
Personal injury / negligence	68	27	5	96
Money/debt	77	20	3	62
Welfare benefits & social services	60	32	9	72
Housing	68	23	10	63
Other	69	23	9	42
All	61	29	10	690

Note: Excluding refused to answer and those who said 'don't know' (three per cent of those who sought advice).

	Talk to other side	Get advice / help from another organisa- tion	Threaten the other side with legal action	Start formal legal proceed- ings	Profess- ional mediation / concilia- tion service	Go to ombuds- man	Nothing that could be done	Other	None of these	Base
	%	%	%	%	%	%	%	%	%	No
Consumer	56	12	15	7	0	2	10	12	14	78
Employment	48	23	11	10	7	1	10	11	10	73
Neighbours	36	13	12	3	6	0	7	14	24	75
Divorce, family, children, domestic violence	37	29	15	38	9	0	2	1	15	83
Personal injury / negligence	29	15	10	23	6	0	10	3	30	91
Money/debt	59	17	17	9	6	2	11	6	17	60
Welfare benefits & social services	35	20	1	1	3	0	10	5	37	66
Housing	54	16	7	6	7	0	10	6	13	57
Other	52	13	12	17	14	13	19	0	7	38
All	44	18	11	13	6	1	9	7	19	622

Note: Multiple responses allowed – percentages may add up to more than 100 per cent.

	Contacted the other side	Negotiat- ed with the other side	Prepared paper- work	Contacted another person / organisa- tion	Helped to contact another person / organisa- tion	panied to court / tribunal /	Spoke at court / tribunal / arbitra- tion / mediation	to write or say	Other	None of these	Base
	%	%	%	%	%	%	%	%	%	%	No
Consumer	25	13	16	2	5	1	3	33	4	37	78
Employment	46	25	21	26	11	7	11	17	4	35	73
Neighbours	29	10	3	9	8	2	2	3	8	47	75
Divorce, family, children, domestic violence	37	37	40	16	16	15	20	17	3	17	83
Personal injury / negligence	31	26	41	16	7	2	5	7	4	37	91
Money/debt	52	26	29	18	8	5	4	16	2	21	60
Welfare benefits & social services	37	11	16	7	3	2	3	11	4	45	66
Housing	40	16	14	9	7	0	0	15	7	28	57
Other	40	20	20	31	11	5	21	2	0	31	38
All	37	21	23	14	8	4	7	14	4	34	622

Note: Multiple responses allowed - percentages may add up to more than 100 per cent.

	Advice only	Both advice and information	Information only	Neither	Base
	%	%	%	%	No
Consumer	24	9	2	65	280
Employment	44	26	1	29	121
Neighbours	53	9	0	38	159
Divorce, family, children, domestic violence	57	20	1	22	116
Personal injury / negligence	58	10	0	32	142
Money/debt	50	20	3	27	94
Velfare benefits & social services	48	20	5	26	108
Housing	60	13	1	27	91
Dther	37	20	0	42	81
All	45	15	2	39	1,191

Table A4.6 Advice and information - People or organizations contacted: Per cent of persons seeking advice/information

	Talk / write to other side	Mediation	Ombudsman	Court / tribunal	Advice only: No action	Did nothing	Base
	%	%	%	%	%	%	No
Consumer	92	3	2	3	1	7	280
Employment	66	12	5	14	11	18	121
Neighbours	48	4	2	2	24	25	159
Divorce, family, children, domestic violence	63	9	0	26	20	7	116
Personal injury / negligence	32	6	0	10	38	21	142
Money/debt	80	3	5	8	13	3	94
Welfare benefits & social services	68	3	3	5	22	10	108
Housing	75	4	1	6	18	5	91
Other	37	9	11	14	18	34	81
AII	65	5	3	8	17	14	1,191

# Table A4.7 Action taken by problem type

Table A4.8 Problem handling strategy, advice obtained and action taken: S	Summary
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	Did nothing	Handled alone	Sought advice, did not get all said needed, did nothing	Sought advice, did not get all said needed, did something	Sought advice, got all said needed, did nothing	Sought advice, got all said needed, did something	All
							Row per cent
Consumer	7	60	1	15	1	17	100
Employment	18	12	5	29	5	30	100
Neighbours	25	13	12	23	12	15	100
Divorce, family, children, domestic violence	7	16	5	17	14	40	100
Personal injury / negligence	21	11	8	14	30	16	100
Money/debt	3	27	1	18	12	39	100
Welfare benefits & social services	10	22	8	21	14	26	100
Housing	5	23	2	24	16	31	100
Other	35	8	11	10	6	29	100
All	14	26	6	19	11	25	100
Source: NI Legal Needs S	Survey 2005.						

# 5 Outcomes and Resolutions

	Ongoing	Over	All	Base
	%	%	%	No
Consumer	26	74	100	530
Employment	38	62	100	223
Neighbours	49	51	100	288
Divorce, family, children, domestic violence	51	49	100	217
Personal injury / negligence	48	52	100	248
Money/debt	46	54	100	178
Welfare benefits & social services	54	46	100	208
Housing	43	57	100	167
Other	37	63	100	93
All	41	59	100	2,152

# Table A5.1 Current status of problems

	Court / tribunal	Court / tribunal				Mediation	Ombuds- man	Agree- ment	Sorted itself	Gave up	Did nothing	Other	Base
	%	%	%	%	%	%	%	%	No				
Consumer	1	5	1	67	10	12	3	1	393				
Employment	5	6	1	34	9	23	6	15	139				
Neighbours	0	5	0	19	31	5	12	26	148				
Divorce, family, children, domestic violence	33	6	0	35	9	5	3	9	107				
Personal injury / negligence	1	2	0	17	46	5	24	6	128				
Money/debt	4	6	6	47	8	16	3	10	95				
Welfare benefits & social services	6	4	0	35	22	23	3	8	96				
Housing	12	5	0	38	15	15	3	12	95				
Other	5	1	5	16	22	17	26	8	59				
All	6	5	1	42	18	13	8	9	1,259				
Source: NI Legal Needs S	urvey 2005	5.											

# Table A5.2 Resolutions: Per cent of problems that are now over

	Problem ongoing Problem over		All	
	%	%	%	
Consumer	24	79	65	
Employment	-	47	38	
Neighbours	26	67	48	
Divorce, family, children, domestic violence	39	86	61	
Personal injury / negligence	53	69	61	
Money/debt	-	71	58	
Welfare benefits & social services	38	66	52	
Housing	-	-	50	
Other	-	-	39	
All	34	69	55	

### Table A5.3 Whether very/fairly satisfied with how things have worked out/are working out, by problem type

- Number of cases too small (less than 50) to calculate a percentage.

Narrow	Medium	All justiciable events	
%	%	No	
28	22	25	
10	14	10	
15	17	13	
8	8	10	
9	9	11	
8	6	8	
8	10	9	
6	7	8	
8	7	5	
100	100	100	
	% 28 10 15 8 9 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8	$\begin{array}{c c} \frac{\%}{28} & \frac{\%}{22} \\ 10 & 14 \\ 15 & 17 \\ 8 & 8 \\ 9 & 9 \\ 8 & 6 \\ 8 & 10 \\ 6 & 7 \\ 8 & 7 \\ \end{array}$	

### Table A5.4 Composition of illustrative unmet need indicators by problem type